BARRIERS TO EFFECTIVE GOVERNMENT-INDUSTRY & GOVERNMENT-UNIVERSITY PARTNERSHIPS

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GOVERNMENT-INDUSTRY

Company Size and Decision Makers

- Difficult to Enter into CRADAs with Large Companies
 - But, They Have the Most Money
- Easier to Enter into CRADAs with Small Companies
 - But, They Don't Have Much Money

- Bench Level Worker Excited about Government Technology
 - But, They Are Not Financial Decision Makers
- Management Wary of Doing Business with Government
 - Only Works When Bench Level Worker Pushes Long and Hard

- Bench Level Worker Excited about Government Technology
- Bench Level Worker Also Financial Decision Maker
 - But, They Don't Have Much Money

- Don't Want to Share Intellectual Property Rights
- Want Government Reward to be Payment for Work, and That's It
 - And, They Want It at Low Cost
- In Fairness, This Is Same Deal They Expect with Private R&D Companies

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- Industry Concerned They Will Have to Follow Complex Government Accounting Rules and Face Audits by Defense Contract Audit Agency (DCAA)
- CRADAS, Cooperative Agreements, Grants, Educational Partnerships, Etc., Are Not Governed by the Federal Acquisition Regulations (FAR)

- Grants and Other "Assistance" Agreements (as opposed to "Contracts") Are Generally Governed by DoD Grants and Agreements Regulations (DoDGARs)
- DoDGARs Require Only Generally Accepted Accounting Principals (GAAP) and May Require Audits by Independent Auditors for Awardees Receiving >\$300,000 in One Year

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Government Subcontractor Problem

- Government Contractors Have Right to Elect to Retain Title to Inventions Made by Their Employees
- Government Then Cannot Grant Exclusive License to CRADA Partners
- Air Force Attempting to Amend FAR to Change Rules for Work Done under CRADA

Trustworthiness of Government to Keep Trade Secrets Secret

- Industry Concerned that Government Will Not Protect Industry Trade Secrets or "Trade Secret" Information Developed Under Agreement
- Government Actually Goes to Great Lengths to Protect Industry Trade Secrets
- Under a CRADA, Information Developed Under Agreement May Be Exempt from FOIA for Up to Five Years
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Trustworthiness of Government to Keep Trade Secrets Secret, Cont.

- In Special Circumstances, Industry is Concerned About Government Desire to Publish Results
- Problem is No Worse Than Working with Universities
 - Publishing Pressure is Actually Less in Government and There Are A Variety of Means for Limiting Distribution

Indemnification Problem

- Government CRADAs May Require Industry Collaborator to Indemnify Government for All Risks
- Industry Often Views This as Unreasonable
- Some Modification Possible, Particularly Insurance Certifications and Making Government a Named-Insured Under Company Policy

Domestic Manufacture Requirement Problem

Stevenson-Wydler Requires Government Agencies to Give Preference to Business Units Located In the United States Which Agree that Products Embodying Inventions Made Under A CRADA be Manufactured Substantially in the United States

Dispute Resolution Problems

- Dispute Resolution Clauses Are Often Felt by Industry and Universities to Overly Favor Government
- Contract Provisions That May Give Authority to a Nongovernment Person Over Government Activities

Cherry Picking

- Industry Wants Government to Fund the R&D for Potentially Less Valuable Technologies
- Industry Wants to Fund R&D for the Potentially More Valuable Technologies and Not Give an Non-Exclusive License to Government

Cherry Picking, Cont.

Issue is What is Fair Apportionment of Intellectual Property Rights

Not Invented Here

Often Problem is Not Resistance to Outside Inventions, But Feeling, Usually on Management Level, That Company Hasn't Even Had Time and Resources to Fully Exploit its Own Inventions

GOVERNMENT-UNIVERSITIES

Inventorship and Ownership

- Air Force Graduate Student Working on University Research Projects Makes Invention
- Under Bayh-Dole, University Wants to Pay Share of Any Royalties Directly to Air Force Inventor
- Under U.S. Law, Government Employee May Not Receive Compensation From Any Other Source

Inventorship and Ownership, Cont.

- Government Agency May Take Patent Assignment from Its Employee
- Then Take Royalty Share from University
- Then Pay 20% to Employee under Stevenson-Wydler

Intergovernment Personnel Act Agreements

- Provide for States to Employ Federal Employees and Vice-Versa
- Rarely Include Provisions for Who Has Right of Assignment from Employee for Intellectual Property
- Can and Should Include Such A Provision

Royalty Sharing

- Universities Believe Government Wants too Large a Share for Having Government Employee Co-Inventor
- Government Labs Need All the Money
 They Can Get
 - If There Is a Royalty Pie, We Should Have a Piece of It

Royalty Sharing, Cont.

- If Government Will Own Part of Patent, Then University Wants Government to Pay Part of Patenting Costs
- Government Does Not Want a Free Ride, But Often Has Legal Difficulties in Sharing Patenting Costs
- Government Can Agree in Assignment or Exclusive License to University that Share of Patenting Costs Are Credited Against Royalties